

Message Text

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ACTION EA-14

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H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01

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FM AMEMBASSY SAIGON

TO AMEMBASSY BUDAPEST

INFO SECSTATE WASHDC 1797

AMEMBASSY WARSAW

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USDEL JEC PARIS

C O N F I D E N T I A L SAIGON 02133

E.O. 11652: GDS

TAGS: MARR, VS

SUBJECT: HUNGDEL PERFORMANCE IN ICCS

REF : (A) BUDAPEST 0344, (B) SAIGON 20304

1. IT SEEMS TO US UNIMPORTANT WHETHER OR NOT HUNGARIAN POSITIONS IN ICCS WHICH CONTRAVENE THE PARIS AGREEMENT AND ICCS PROTOCOL ARE CALLED "VIOLATIONS". FACT REMAINS THESE POSITIONS, SUPPORTED BY POLES, HAVE FRUSTRATED FUNCTIONING OF ICCS AS EVISAGED IN PARIS AGREEMENT, AS HAS BEEN POINTED OUT TO THE HUNGARIANS MANY TIMES IN SAIGON, WASHINGTON, AND BUDAPEST. MOST IMPORTANT AMONG POSITIONS TAKEN BY HUNGDEL WHICH RUN COUNTER TO AGREEMENT AND PROTOCOL ARE:

(A) NON-COMPLIANCE WITH ARTICLE 4 OF THE ICCS PROTOCOL REGARDING DEPLOYMENT OF TEAMS, AND

(B) BLOCKING AND DELAYING OF INVESTIGATIONS, AND REPORTS OF
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INVESTIGATIONS, IN DISREGARD OF PROVISIONS OF ARTICLE 1(B),

ARTICLE 2, AND ARTICLE 3 OF THE ICCS PROTOCOL.

2. REGARDING POINT (A), HUNGARIANS TODAY HAVE NO PERSONNEL AT THE FOLLOWING PRESCRIBED TEAM SITES: AN LOC, TRI TON, VI THANH, KUAN LONG, HONG NGU, MOC HOA, AND BAN ME THUOT. WITH RESPECT TO POINT (B) THE HUNGARIANS AND THE POLES HAVE BLOCKED OR HINDERED INVESTIGATIONS OF GVN COMPLAINTS. EVEN SUCH FLAGRANT INCIDENTS AS THE SHELLING OF BIEN HOA AIRBASE, THE DESTRUCTION OF THE NHA BE OIL STORAGE FACILITIES, AND THE AMBUSH OF THE FPJMT HELICOPTERS ON DECEMBER 15 HAVE NOT BEEN INVESTIGATED BY THE HUNGARIANS EITHER AS PART OF ICCS TEAM OR INDIVIDUALLY.

3. ANOTHER CASE IN POINT IS THE PRESENCE OF NORTH VIETNAMESE TROOPS IN SOUTH VIETNAM. THE HUNGARIAN DELEGATION REFUSES ADAMANTLY TO TOUCH ANY INVESTIGATION BASED ON THIS CHARGE, EVEN THOUGH CHAPTER II, ARTICLE 7 OF PARIS AGREEMENT ESTABLISHES THAT THE TWO SOUTH VIETNAMESE PARTIES SHALL NOT ACCEPT INTRODUCTION OF TROOPS, MILITARY ADVISERS, AND MILITARY PERSONNEL INTO SOUTH VIETNAM. THIS POINT WAS THE ONE AT ISSUE LAST MAY AND JUNE, WHEN THE ICCS WENT INTO A COMPLETE STALEMATE OVER AN INVESTIGATION INVOLVING INTERVIEWS WITH CAPTURED NVA PERSONNEL.

4. A PARTICULARLY IMPORTANT HUNGARIAN (AND POLISH) ACTION WHICH HAS UNDERMINED IMPLEMENTATION OF PARIS AGREEMENT IS REFUSAL TO INVESTIGATE THE U.S. AND GVN COMPLAINT OF FEBRUARY 28, 1973 CONCERNING ILLEGAL EMPLACEMENT BY NORTH VIETNAM OF SA-2 MISSILES AT KHE SANH. HUNGARIANS HAVE NOT ATTEMPTED TO JUSTIFY THIS NON-COMPLIANCE WITH ARTICLE 2 OF ICCS PROTOCOL. CONTINUING FAILURES OF ICCS TO PERFORM ADEQUATELY ITS VITALLY IMPORTANT INVESTIGATIVE FUNCTIONS WITH RESPECT TO ARTICLE 7 CAN BE TRACED TO HUNGARIAN AND POLISH DECISION IN THIS TEST CASE.

5. WE HAVE REPORTED IN EXTENSO ON OBSTRUCTIONISM OF HUNGDEL AND POLDEL, BEGINNING OUR 5190 AND 5195, MARCH 29, 1973. EMBASSY BUDAPEST MAY ALSO WISH TO LOOK AT STATE 59898 AND 59897 WHICH DEAL WITH DEMARCHE MADE TO SZABO.

6. IN SHORT WHETHER OR NOT ONE CONSIDERS HUNGARIANS IN ICCS
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HAVE "VIOLATED" PARIS AGREEMENT, IT IS CLEAR THAT FAILURE OF HUNGDEL TO IMPLEMENT TERMS OF ICCS PROTOCOL HAS BEEN MAJOR FACTOR IN FAILURE OF ICCS TO PERFORM ITS MOST ESSENTIAL PRESCRIBED DUTIES. RESULTING INEFFECTIVENESS OF ICCS HAS MADE FAR MORE DIFFICULT TASK OF ACHIEVING STRICT IMPLEMENTATION OF CEASE-FIRE AND PARIS AGREEMENT.
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